



**SAFEGUARDING  
CARIBOU**  
*since 1987*

**Beverly and Qamanirjuaq  
Caribou Management Board**

## WINNIPEG, MANITOBA

Photo by Bruno Croft

# People and Caribou

*Do you know someone who should be mentioned in "People and Caribou?"*  
Email us at [caribounews@outlook.com](mailto:caribounews@outlook.com)!

## Thanks for Kiggavik work

The BQCMB would like to acknowledge the hard work and dedication of a number of people and organizations who contributed to the review of the Kiggavik uranium mine proposal put forth by AREVA Canada:

- Anne Gunn, who assisted the BQCMB over several years as technical advisor on the Kiggavik Review, made a huge difference in the quality and content of the BQCMB's submissions to the NIRB.
- The Baker Lake HTO (including manager Joan Scottie, previous HTO Board Chair Hugh Ikoe and Vice Chair Jamie Seeteenak, and previous BQCMB member Thomas Elytook), worked passionately over many years to ensure the views of the community's caribou harvesters were well-represented through-out the review process.
- Warren Bernauer, whose intense efforts over several years to support and facilitate the Baker HTO's input into the review ensured that key issues were raised and addressed, including some which proved to be critical to the final outcome.
- The Athabasca Denesuline and Tina Giroux, for providing persistent input to the NIRB on their concerns about the project related to caribou and transportation of uranium over the caribou ranges, both inside and outside of NU.
- The staff and Board of NIRB, who listened carefully to the input provided and made sure concerns and perspectives of caribou harvesters from across the ranges (including outside NU) were clearly represented in their recommendations report to the ministers.

## In Memoriam

The BQCMB was also saddened to hear of the passing of Doug Urquhart on December 2, 2015. Doug was a biologist, adventurer, cartoonist, and facilitator well-known throughout the North, and formerly the Secretary-Treasurer of the Porcupine Caribou Management Board. In addition to facilitating the BQCMB's February 2010 Caribou Workshop, he provided some of his original cartoons from the workshop, many of which are in the reports produced by the BQCMB. He will be missed. For more information, visit <http://yukon-news.com/life/doug-urquhart-cartoonist-and-adventurer-passes-on/>.

## BQCMB Board Updates

The BQCMB welcomed Jamie Seeteenak (Baker Lake, NU) to the Board table during the spring 2016 meeting in Saskatoon, SK. Jamie was acting as an alternate (at the request of the Kivalliq Wildlife Board) representing the communities of the Kivalliq region.

Another welcome participant, representing northern Manitoba Communities, is Geoff Bussidor (Sayisi Dene First Nation, Tadoule Lake). Geoff has been the alternate for many years for Albert Thorassie, who retired from the Board last year.

Finally, Ron Fatt (Lutsel K'e Dene First Nation) was appointed to the board earlier this year. Ron was recommended by the Akaitcho Government to represent the Lutsel K'e Dene First Nation, NWT.

## Caribou Legs

Brad Firth, a.k.a. Caribou Legs, is running across Canada to raise awareness for murdered and missing indigenous women and to promote healthy minds and bodies. The 46 year old Gwich'in man from Inuvik, N.W.T left Vancouver on May 8, 2016 and expects to reach St. John's, Newfoundland in November. The former drug addict battled addiction for years before getting clean and becoming an ultramarathoner. For more information, visit <http://www.cbc.ca/news/canada/new-brunswick/caribou-legs-nb-mmiw-1.3791211>.



Top : BQCMB members Dennis Larocque, Napoleon Denechezhe, Geoff Bussidor and Jamie Seeteenak during the May, 2016 BQCMB meeting in Saskatoon.

Centre: One of Doug Urquhart's colourful drawings.

Bottom: Activist Brad Firth, a.k.a. Caribou Legs (centre) attends the Sisters In Spirit vigil in New Brunswick in early October (CBC photo)

## Draft Nunavut Land Use Plan

# What's New?

*Since the last issue of CNIB, BQCMB members and staff participated in meetings held by the Nunavut Planning Commission (NPC), and a revised version of the Draft Nunavut Land Use Plan (DNLUP) was released.*

BQCMB Chair Earl Evans and Biologist Leslie Wakelyn participated in the NPC's fourth technical meeting and caribou workshop in Iqaluit, thanks to travel funding provided by WWF-Canada. At the workshop, Evans and Wakelyn provided opening comments on the BQCMB's position, questioned other parties, commented on issues, and gave closing remarks. Wakelyn also gave a verbal presentation on the need for protection of caribou calving habitat through the land use plan. Video recordings of the proceedings are available here: <http://www.nunavut.ca/en/news/2016-links-to-video-recordings-draft-nunavut-land-use-plan-technical-meeting-4>

### About face

A big announcement at the workshop was the change in the Government of Nunavut's (GN) position. The GN withdrew its previous recommendations that the NU land use plan include protected area status for core caribou calving grounds and key access corridors, and instead stated that adequate protection could be provided solely through the environmental assessment process. The decision was made by GN's Cabinet, and the statement included no details about mitigation measures or the resources and monitoring programs required.

The BQCMB quickly issued a news release protesting the change in position. Chair Earl Evans, who is from Fort Smith, NWT stated "Failing to protect calving grounds and other vital caribou habitat in Nunavut is going to impact all harvesters and communities who depend on the herds to feed their families, including many of us outside Nunavut." The BQCMB strongly urged the GN Cabinet to reconsider and consult with communities and organizations, as the future of traditional economies is already threatened for many communities dependent on the harvest of caribou.

### Good news

Throughout the land use planning process, the BQCMB's key recommendations have been consistent, and the Board has continued to repeat its concerns and recommendations at every opportunity. Changes made by NPC to the proposed treatment of

caribou habitat in the revised 2016 Draft Nunavut Land Use Plan, released in June suggest the NPC listened carefully to the input provided to it by the BQCMB and many others:

- Core caribou calving areas, post-calving areas and key access corridors are assigned a Protected Area designation that prohibits "incompatible uses", including mineral exploration and production. This applies to areas with known high mineral potential.
- The area within 10 km of identified freshwater caribou crossings are assigned a Protected Area designation that prohibits all specified uses.

### Ongoing work

This fall, the NPC held six regional meetings, including meetings in Thompson, MB on October 21st (for the Denesuline of Saskatchewan and Manitoba) and Rankin Inlet on October 24th. BQCMB representatives attended both meetings, where participants reviewed the 2016 DNLUP. At the Thompson meeting, participants gave comments and feedback on the importance of maintaining proposed protection of the calving grounds. The focus of the Rankin Inlet meeting was on providing Kivalliq communities with information, but also offering ideas and support for obtaining more input from their communities to bring to the Public Hearing.

### What's next?

Parties to the planning process could be looking at six more months of intense work. The NPC Public Hearing is scheduled for March 21-28th in Iqaluit (subject to funding availability), and pre-hearing submissions are due to NPC in November, December, and January. The final written arguments after the Public Hearing are due to NPC by April 21st, 2017. Revisions will be made and the final NLUP will be submitted to Indigenous and Northern Affairs Canada, the Government of Nunavut, and Nunavut Tunggavik Incorporated for approval.

For more details, visit [nunavut.ca/en/draft-plan](http://nunavut.ca/en/draft-plan).

## Decline of Arctic caribou one of Canada's greatest wildlife concerns, WWF-Canada says

Recent statistics are painting a dire picture of the future of barren-ground caribou in Canada. Once found across the Canadian Arctic in impressive numbers, caribou herds are today in a perilous situation. Most herds are declining rapidly, some by as much as 98 per cent. This fall, WWF-Canada is highlighting the decline of the caribou and what needs to be done now to help preserve this iconic Arctic species.

While caribou populations naturally rise and fall, the current decline is particularly troubling as caribou face unprecedented threats from climate change and increased industrial development. The threats come at a time when herds are at their lowest and show no sign of recovery. Low population numbers are vulnerable to extraordinary events such as ice storms or disease, which risks wiping out remnants of herds previously numbered in the hundreds of thousands.

WWF-Canada is working with communities to advocate for the protection of caribou calving grounds. We are also calling for a moratorium on mineral exploration permits in areas that have been identified as calving grounds in Canada's North. These are some of the ways we are working to address the threats to one of Canada's most at-risk species and protect key habitat before it's too late.

For more see <http://www.wwf.ca/newsroom/>



# Around the Range

## Survey of Beverly Herd

A reconnaissance survey was done on the Beverly caribou herd's calving ground by the Government of Nunavut in June 2016. This survey will provide key information about how the herd is doing. The information will be used by BQCMB members, along with traditional, local and scientific knowledge about caribou and other key indicators, to assess the vulnerability level of the Beverly herd at the BQCMB meeting in November 2016.

## SK-MB Communities Meeting

BQCMB member Ron Robillard and Tina Giroux of the Athabasca Denesuline Né Né Land Corporation organized a meeting between the the Athabasca Dene of northern SK and the Northlands and Sayisi Dene First Nations of northern MB in spring 2016 to discuss harvesting issues that arose the previous winter in the Tadoule Lake, MB vicinity. BQCMB member Tim Trottier represented the Saskatchewan Ministry of Environment, and BQCMB member Daryll Hedman represented Manitoba Sustainable Development at the meeting.

The outcome of the meeting was a common understanding for everyone to communicate, work together and support each other as caribou harvesters, to adopt a set of principles guiding the harvest of caribou, and to strive to be proactive on caribou issues before they become a problem requiring government intervention.

## Collaring more Caribou

Nunavut's Department of Environment collared 55 caribou with tracking devices in April from the Ahiak and the Qaminirjuaq herds to gather more data as mining exploration increases in their ranges.

"The reason we're having to increase the collars is because of the increase of resource development pressures occurring on the range and the need for more information to ensure caribou are being protected," said BQCMB member Mitch Campbell (Government of Nunavut).

Though the practice of collaring can be controversial, Campbell said the effect on the animal is small. Each collar has a pre-programmed mechanism to drop off after about three years. Adult females are targeted because their necks have fully grown. "The collars provide a wealth of information that is critical these days for resource development and potential conflicts," he said.

"If development pressures increase, in order to properly monitor that we are going to need to dramatically increase the collaring program."

## North American Caribou Workshop

BQCMB Executive Director Ross Thompson made a presentation on the BQCMB's history of community involvement during a pre-conference workshop on "Working Towards Caribou Conservation: Aboriginal Engagement and Knowledge" at the 16th North American Caribou Workshop, May 16-18 in Thunder Bay, ON.



Daryll Hedman, Government of Manitoba

Photo by Lynne Bereza

## Internet Sales a growing concern

The controversial internet meat sale industry is a growing concern across the Qamanirjuaq range. While the BQCMB has no hard numbers, anecdotal evidence from community members suggest that the amount of caribou meat being sold and shipped out of the Kivalliq might exceed the subsistence hunt in the region.

In April, the BQCMB's Daryll Hedman (Government of Manitoba) and Ross Thompson met with representatives from Calm Air, a Manitoba-based airline that serves the Kivalliq region. Calm Air said without disclosing client information, they would be willing to tally meat shipments and provide that information to the board.

While this information will be helpful, the other major airlines have not yet made the same commitment. And without being able to track the information, it is difficult to assess this significant harvest and work it into management.

Many suspect that a lot of the caribou meat is destined for the Baffin region where a severe population decline lead to a small, strict quota of 250 male caribou for all of Baffin Island.



Observers Kelly and Dennis watch closely for caribou.

Photo by Mitch Campbell

*Rejection of the Kiggavik uranium mine proposal means that these impacts will be avoided at a time when the herd is declining and vulnerable.*

## **BQCMB applauds Kiggavik decision**

The BQCMB is pleased with the federal government's decision in July to accept the Nunavut Impact Review Board's (NIRB) recommendation that AREVA's proposed Kiggavik uranium mine project should not proceed at this time. The Board submitted a letter to the Minister of AANDC in support of the NIRB's recommendations in August 2015, as did other key participants in the review process, including the Baker Lake HTO and the Kivalliq Wildlife Board.

One of the major issues was the potential project-specific and cumulative effects on caribou, including the Qamanirjuaq herd, that would result from the Kiggavik project and other mining projects that would become more feasible once road access to the area was provided by AREVA. Rejection of this mine proposal means that these impacts will be avoided at a time when the herd is declining and vulnerable.

BQCMB Chair Earl Evans made presentations during the final technical and public hearings on the proposal, which took place in March 2015. The NIRB's review of the Kiggavik project proposal occurred over a period of more than five years. "Many people made personal sacrifices to make submissions, attend meetings and hearings, and give presentations over the past five years," he said. "This is certainly good news for caribou and caribou harvesters."

The NIRB's review is complete and there will be no more consideration of the project at this time.

## **Ottawa settles with Sayisi Denesuline**

The Government of Canada recently apologized to the Sayisi Dene people of Tadoule Lake, MB for forcing them, to relocate from their homeland in Little Duck Lake to Churchill in 1956, 60 years ago.. This caused unbelievable hardship and suffering that resonates to this day.

Canada's Indigenous and Northern Affairs Minister, Carolyn Bennett, delivered the formal apology to survivors of the relocation and their families on August 16 in Tadoule Lake.

Along with the apology, the federal government is providing the Sayisi Dene First Nation with \$33.6 million in compensation.



Photo by Jordan Komek/CBC

Earlier this year, the BQCMB's Chair Earl Evans and about 150 others took part in the final hearings in AREVA's proposed Kiggavik uranium mine in Baker Lake, Nunavut.

## **George River Herd almost extinct**

A caribou herd in Labrador that exceeded 800,000 animals in the 1990s is on the verge of collapse, with fewer than 9,000 remaining. The Newfoundland and Labrador government said in an August 29th statement that the George River herd won't recover unless all illegal hunting is stopped.

The rapid decline has been caused by deteriorating habitat, poor food resources, predation and the effects of climate change, according to biologists in Quebec and Labrador.

Québec prohibited sports hunting of the herd indefinitely in 2012, while the Government of Newfoundland and Labrador imposed a five-year moratorium on hunting in 2013.

A survey in July 2016 showed the population had fallen to 8,938 animals, a 37 per cent drop when compared with a 2014 census, which followed a drop of 50% since 2012.

## **Contaminants Study Update**

Mary Gamberg from Whitehorse, Yukon has been studying contaminants in caribou in the Canadian Arctic. Gamberg recently reported there have been no major changes in contaminant levels in either the Qamanirjuaq or the Porcupine caribou, neither Qamanirjuaq caribou brain nor marrow accumulate appreciable levels of contaminants, and caribou remains a healthy food choice.

## **NWT government endorses Deline's caribou plan - with caveats**

In late September, the GNWT broadly endorsed a community-based caribou management plan put forward by the community of Deline in the Sahtu region of the NWT.

According to the Sahtú Renewable Resources Board (SRRB), it is the first time that a conservation plan led by local Indigenous communities—and relying on traditional Indigenous conservation systems—is being accepted in principle for caribou management in Canada.

The community's plan suggests putting monitoring and enforcement of hunting caribou in Deline's traditional territory in the hands of the community's Renewable Resources Council. There are several points, however, where the government disagrees with the community's proposal. Deline's plan suggests the community be allowed to harvest 150 caribou. The government wants to see that number capped at 129 for the whole of the Sahtu. The government also wants the hunt to be restricted to bulls.

The SRRB rejected the GNWT's proposal and endorsed Deline's management plan in late October. A final decision by the NWT minister is expected in late November. The Nunavut Wildlife Management Board held a hearing to consider the GN's proposed limits to harvest of the herd by Nunavut communities in June and are deliberating their decision as well. •



*In Memoriam*

## BQCMB founder a true visionary

The BQCMB lost a true friend and mentor on April 8, 2016 when Gunther Abrahamson passed away in his home in Ottawa. Abrahamson played a leading role in the establishment of the BQCMB in 1982 and was the co-management board's secretary-treasurer for over 20 years. During that time, he worked diligently to make the board a meaningful forum and force for caribou conservation.

Abrahamson played varied roles in Canada's north since the 1950s. In an article written by long-time friend Jim Bell for the Nunatsiag News, Bell describes him as "a quiet, dignified introvert who sought no praise or recognition and it was in that spirit that he influenced the cultural and economic development of the Northwest Territories and Nunavut from the early 1950s until his death."

Born in Berlin in 1926, at the age of 12 Abrahamson escaped the Holocaust when his mother sent him to England. He was later sent to a children's home in Scotland and, after the war, attended Edinburgh University. Following graduation he left for Canada and landed in Yellowknife, where his love affair with the north began. He worked for a mining company before taking a job with the Canadian government

managing a herd of 10,000 reindeer at the now abandoned community of Reindeer Station (just north of what is now Inuvik). He spent the next 50 years working for the federal government in various capacities.

Former BQCMB writer and editor Marion Soublière was a long-time friend and colleague of Abrahamson. Of all the projects that Abrahamson worked on, it was the BQCMB that he was most proud of, she said. "He often said that the BQCMB's biggest accomplishment was establishing communication across various groups. At the end of the day, he would say of board members, we are all friends."

The BQCMB was the first wildlife co-management board to bring Indigenous people together with scientists and officials from two provinces and the territories. It was Abrahamson who pioneered the concept, says another close friend, environmental consultant and professor Peter Usher, who knew Abrahamson since 1961. "I think Gunther was really instrumental in getting that board established," Usher said.

"He was one of my key mentors. I loved the man dearly, actually. It's a big loss," said Usher.

Abrahamson's successor on the BQCMB, Executive Director Ross Thompson, also considered Abrahamson a mentor, and called him a true visionary for the BQCMB since it was established. "He was a shining example for us to follow," said Thompson.

BQCMB member Tim Trottier was one of the original BQCMB members who worked with Abrahamson from the Board's inception. "Gunther was very dedicated to the BQCMB and he projected an attitude of confidence that he could help the board to function well," says Trottier. "He was obviously highly regarded by senior government officials as there were a number of occasions when he was able to use his influence to save the board. He was direct in his comments and responses to people, was an excellent writer and had the ability to summarize long discussions into the most salient points. But I will never forget a brief Christmas message to me after a long-standing disagreement between us in which he acknowledged some good in me. That reminded me of my first impression of Gunther – one of the founding members of the BQCMB – as an elder, a man of great stature."

In that spirit, the Board voted unanimously, at its spring 2016 meeting, to change its award to the Gunther Abrahamson Caribou Research and Management Award (see sidebar).

It's a fitting tribute to a man who meant so much to so many, like Soublière. "To revel in his companionship was to be transported into little-known times and developments in Canada's North," she said. "But more than anything, Gunther was a kind man who thought of others first and was modest to a fault."

"I will miss Gunther and his friendship enormously. I'll carry his voice with me always." •



Photo by Marion Soublière



From a May 2002 meeting of the Beverly and Qamanirjuaq Caribou Management Board in Baker Lake, from left to right: Baker Lake's Harold Elegoyoak, Susan Toolooktuk, Joedee Joedee (HTO vice-president), Norman Attungala, David Aksawnee (HTO president), Phillip Putumiraqtuq (HTO secretary-treasurer), Thomas Kudloo and, on the far right, Gunther Abrahamson, who served from many years as Secretary-Treasurer to the board.

*"To revel in his companionship was to be transported into little-known times and developments in Canada's North. But more than anything, Gunther was a kind man who thought of others first and was modest to a fault."*

Former CNIB editor, Marion Soubliere

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BQCMB Member Tim Trottier

*"He was one of my key mentors. I loved the man dearly, actually. It's a big loss."*

Consultant and Professor Peter Usher

*"He was a shining example for us to follow."*

BQCMB Executive Director Ross Thompson

## The Gunther Abrahamson Caribou Research and Management Award

Since 1988, the BQCMB has helped post-secondary students learn more about the management and conservation of barren-ground caribou and their habitat through its Caribou Research and Management Award, sponsored by the BQCMB Scholarship Fund.

The annual award, administered by the Association of Canadian Universities for Northern Studies (ACUNS), currently carries a value up to \$1,500 and is open to anyone studying barren-ground caribou and/or their range in Canada. Preference is given to applicants from a caribou-range community and to those examining the Beverly and Qamanirjuaq herds.

In 2016, the BQCMB renamed the Award the Gunther Abrahamson Caribou Research and Management Award, in honour of the BQCMB's founder and first Secretary-Treasurer, the late Gunther Abrahamson.

The Caribou Management Scholarship Fund is capitalized at \$40,000 and interest is paid out in awards, so award amounts may vary from year to year depending on the prevailing interest rates.

For more information about the award or to apply, visit the BQCMB website at <http://arctic-caribou.com/projects/education/>. The deadline is January 1st each year.

The BQCMB was also saddened to hear of the passing of former BQCMB member Jim Schaefer on June 4, 2016 in Fort Smith, NWT.

According to Ross Thompson, who worked with Schaefer through the 1980's on the Board, "Jim was a true builder, not only for his community, but for the BQCMB in particular. In the early stages of the BQCMB's history, there were contentious times, but Jim led us through those with firmness and gentle good humour, reminding us that we needed to work together as a strong team, regardless of our various backgrounds. His experience and passion for the people and resource served the BQCMB well."

For more information, visit <http://www.cbc.ca/news/canada/north/jim-schaefer-obituary-1.3618854>.





## BQCMB Partnerships

The BQCMB relies strongly on its partners to achieve its mission to ensure the long-term conservation of the Beverly and Qamanirjuaq caribou herds. Our partners include governments, wildlife boards, review boards, regional organizations and other non-government organizations. We are excited that these partners are contributing to help us achieve our goals through some important projects over the coming year.

### Tides Canada

The BQCMB and the Athabasca Denesuline Né Né Land Corporation have a new partner in Tides Canada. Tides Canada works in social change philanthropy, and has approved funding for the ADNLC's Tina Giroux to coordinate harvest data collection over the winter and prepare a report for spring, 2017. This information will be taken in strictest confidence by the BQCMB and contribute to the BQCMB's management planning, including vulnerability assessments.

Tides is accelerating its work in Northern Canada, and in 2015 launched two initiatives on the BQCMB range:

- The Northwest Territories On the Land Collaborative Fund, which provides easier access to funding and other resources to organizations that build strong communities through the arts, restorative justice, cultural revitalization, youth engagement, family wellness, and other programs.
- The Northern Manitoba Food, Culture, and Community Collaborative, which improves access to healthy food and builds resilient local economies in this unique northern region.

Tides has an office in Yellowknife and, with this most recent agreement to fund Giroux's work in Saskatchewan, now has projects spanning three of the BQCMB's four jurisdictions.

For more information about Tides Canada, visit <http://tidescanada.org/>.

### World Wildlife Fund Canada

The BQCMB has joined forces with World Wildlife Fund Canada (WWF-Canada) to develop a comprehensive communications project launching in early 2017. Watch for an educational video and supporting posters and fact sheets to be distributed to a wide variety of audiences on the BQCMB range early in the new year! These materials will closely align with the WWF's stated Goal for caribou conservation: "By 2017, public awareness of, and support for caribou conservation requirements is increased in Canada".

With messaging focused on respectful harvest, the value of harvest information, and cumulative effects on caribou, the project will promote practical, on the ground conservation messaging with an established and respected partner.

For more information about WWF-Canada, visit: <http://www.wwf.ca/>

### Nunavut Wildlife Management Board

The Nunavut Wildlife Studies Fund (NWSF) was created by the NWMB to fund community-based management and research projects in Nunavut. The NWSF provides an annual allocation of funds to encourage Inuit and community-based organizations to undertake and lead research projects that address community needs and concerns related to the management of wildlife in Nunavut.

The NWMB has partnered with the BQCMB to conduct Phase II of its 2017 communications project through a poster contest for schools in BQCMB range communities. This poster contest will build on the video, posters and fact sheets developed through the partnership with WWF-Canada to further promote caribou conservation messages among youth. •

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*"Watch for an educational video, supporting posters and fact sheets to be distributed to a wide variety of audiences on the BQCMB range early in the new year!"*

### Publisher's Box

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